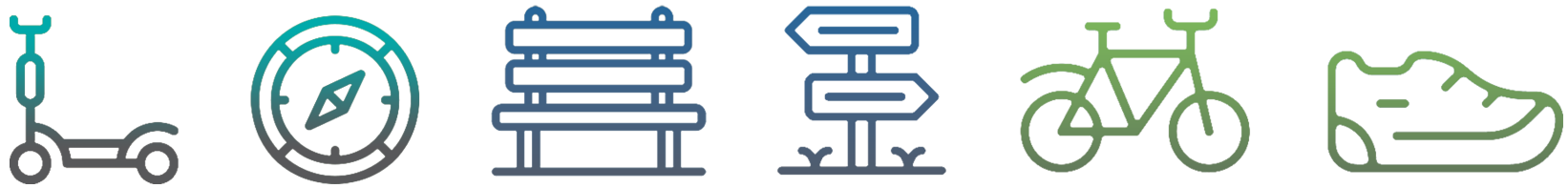
Bay County TPO

Ped Bike Trail



2025 MASTER PLAN

Local Working Group Meeting

November 19th, 2025

AGENDA

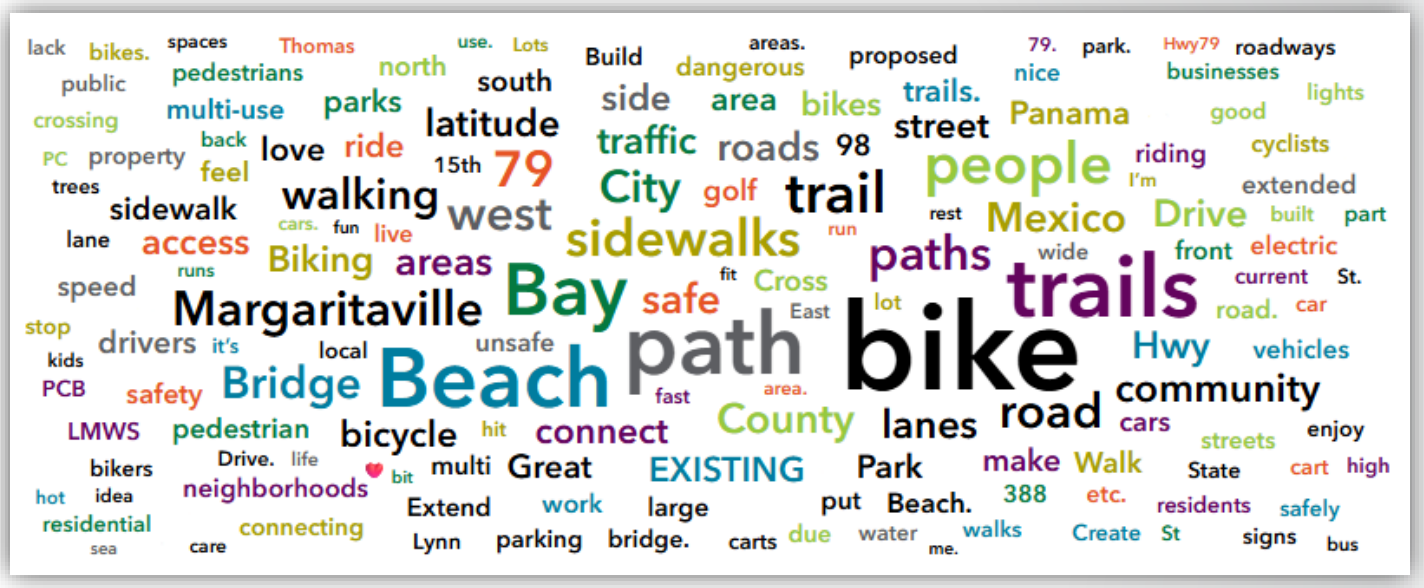
- Introductions
- Outreach Summary
- Evaluation Criteria
- Project Identification
- Next Steps/Questions
- Adjournment



OUTREACH SUMMARY

Public Survey

- **July 1 – August 31, 2025**
- **ECRC promoted the survey via social media, email blasts, personal visits to local governments, press releases**
- **Additional partners: News outlets, Local Governments, CRAs, Local running groups/bike shops, Gulf Coast State College/FSU Panama City**



592 Responses

Key Themes from Survey Comments

- **Connectivity & Expansion**
- **Safety & Traffic Concerns**
- **E-Bikes, Golf Carts & Micromobility**
- **Maintenance & Infrastructure Priorities**
- **Opposition & Local Resistance**
- **Health, Quality of Life & Equity**
- **Environment & Character of Place**

EVALUATION CRITERIA

Bay County TPO PedBikeTrail 2025 Master Plan: DRAFT Evaluation Criteria

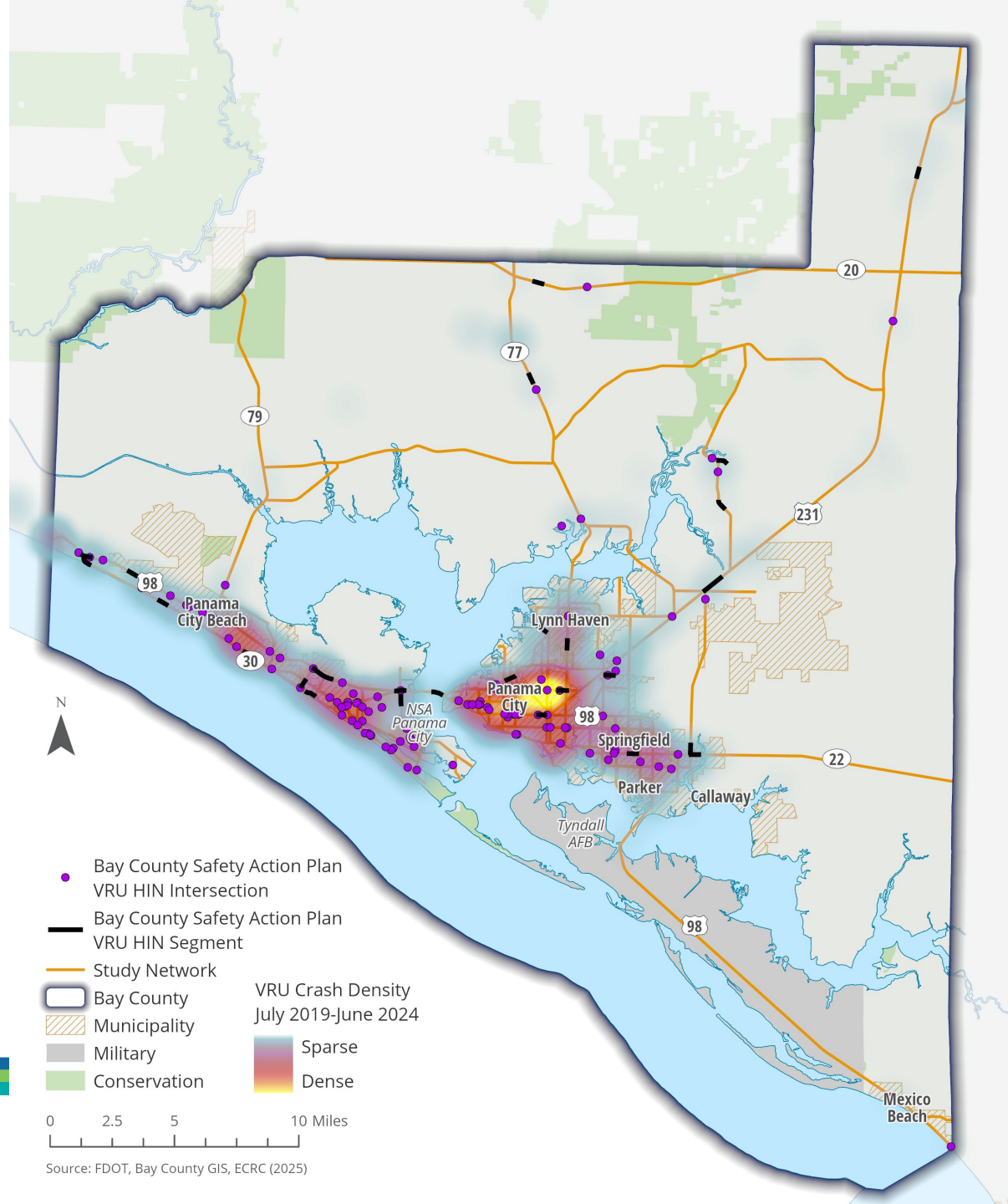
Criteria (Weight)	Rating Scale		
Safety (20%) *Does the project include a Vulnerable Road User (VRU) High Injury Network (HIN) segment or intersection?*	0 No	- -	1 Yes
Network Connectivity (15%) *Does the project close a gap between two existing or funded bicycle/pedestrian facilities?*	0 No	- -	1 Yes
Regional Trail System (10%) *Is the project on, or does it connect to, the Florida Greenways and Trails System (FGTS) Priority Network (including SUN Trail)?*	0 Not on FGTS	0.5 Connects to FGTS	1 On FGTS
Public Input (10%) *Was the project identified as a need or area of concern through the public engagement process?*	0 No survey responses	0.5 1-2 survey responses	1 3+ survey responses
Level of Traffic Stress (10%) *What is the project segment's Pedestrian or Bicycle LTS?*	0 LTS 1-2	0.5 LTS 3	1 LTS 4
Access to Schools, Parks, & Recreational Facilities (10%) *How close is the project to an existing or planned school, park, or recreational facility (including beach access points)?*	0 > 0.5 mile	0.5 0.25 - 0.5 mile	1 < 0.25 mile
Commute Type (10%) *What percentage of workers in the project area age 16+ commute by walking, biking, or public transit?*	0 < 1%	0.5 1 - 3%	1 > 3%
Vehicle Availability (5%) *What percentage of households in the project area have zero vehicles available?*	0 < 2%	0.5 2 - 5%	1 > 5%
Planning Consistency (5%) *Is the project location identified for bicycle or pedestrian improvements in the Bay County Safety Action Plan or the ECRC Safety Action Plan?*	0 No	- -	1 Yes
Underserved Communities (5%) *Is the project within, or does it intersect, a Historically Disadvantaged Community (HDC) or an Area of Persistent Poverty?*	0 No	- -	1 Yes
Tie Breakers			
1. Population Density *What is the 2050 projected population density of the traffic analysis zone (TAZ) or zones where the project is located? Higher density takes priority.*	Lower population density	<	Higher population density
2. Project Length *How long (miles) is the project segment? Shorter length takes priority (due to lower assumed costs).*	Longer length	<	Shorter length

Safety (20%)

Does the project include a Vulnerable Road User (VRU) High Injury Network (HIN) segment of intersection?

Data Source: Bay County Safe Streets and Roads for All Safety Action Plan (March 2025)

Rating Scale		
0	-	1
No	-	Yes

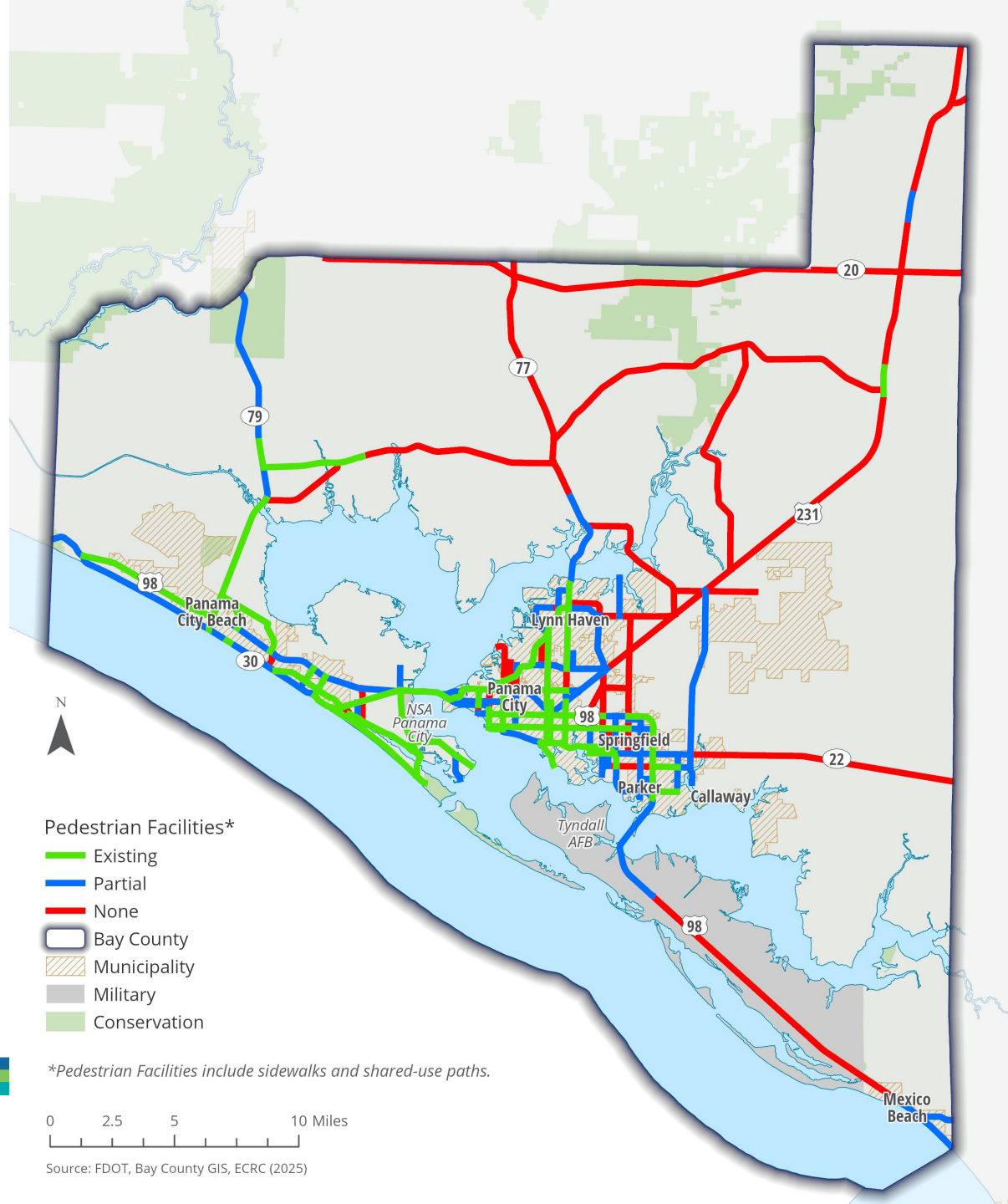


Network Connectivity (15%)

Does the project close a gap between two existing or funded bicycle/pedestrian facilities?

Data Source: Bay County GIS, FDOT, ECRC

Rating Scale		
0	-	1
No	-	Yes



Network Connectivity (15%)

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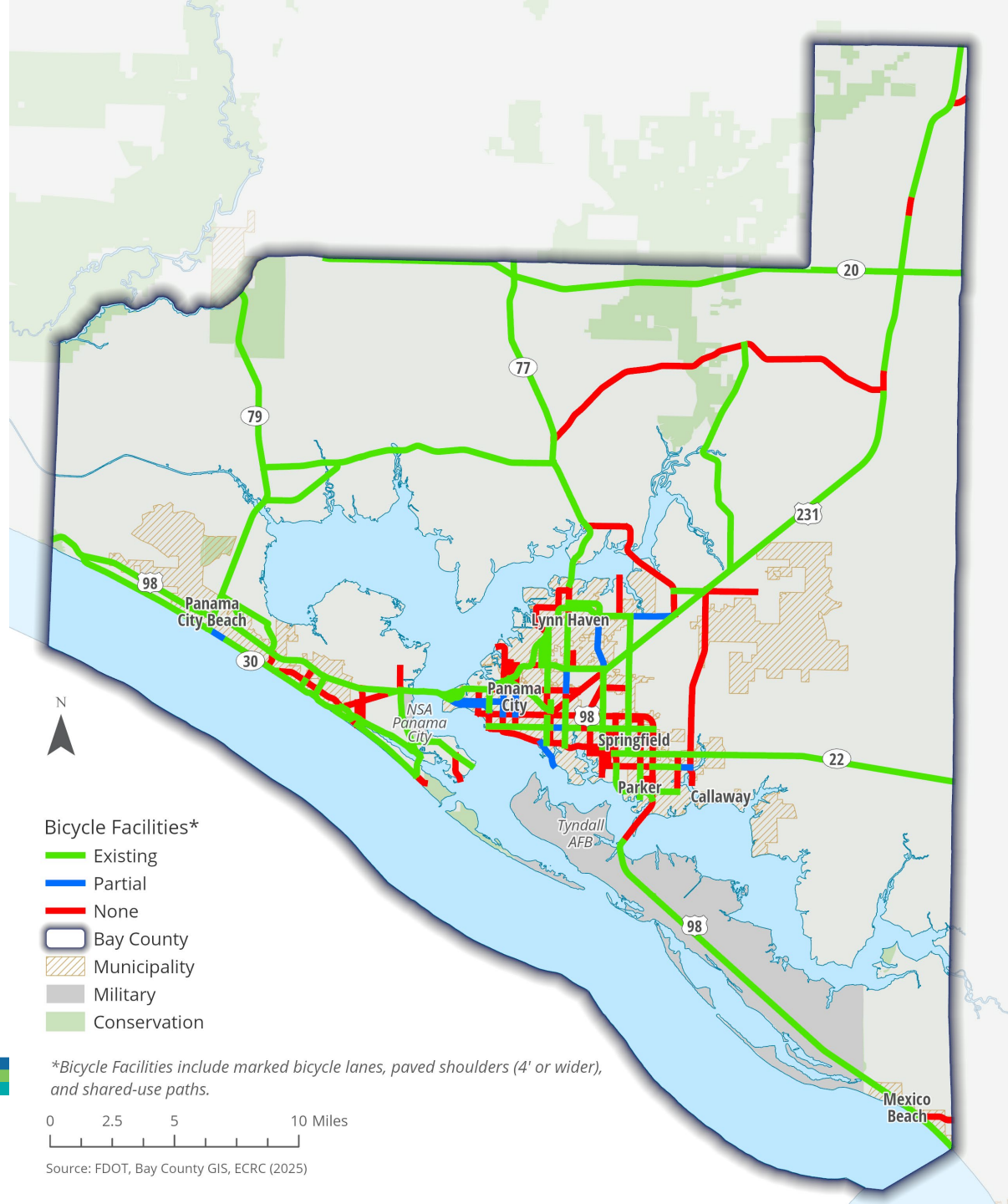
Data Source: Bay County GIS, FDOT, ECRC

Rating Scale		
0	-	1
No	-	Yes

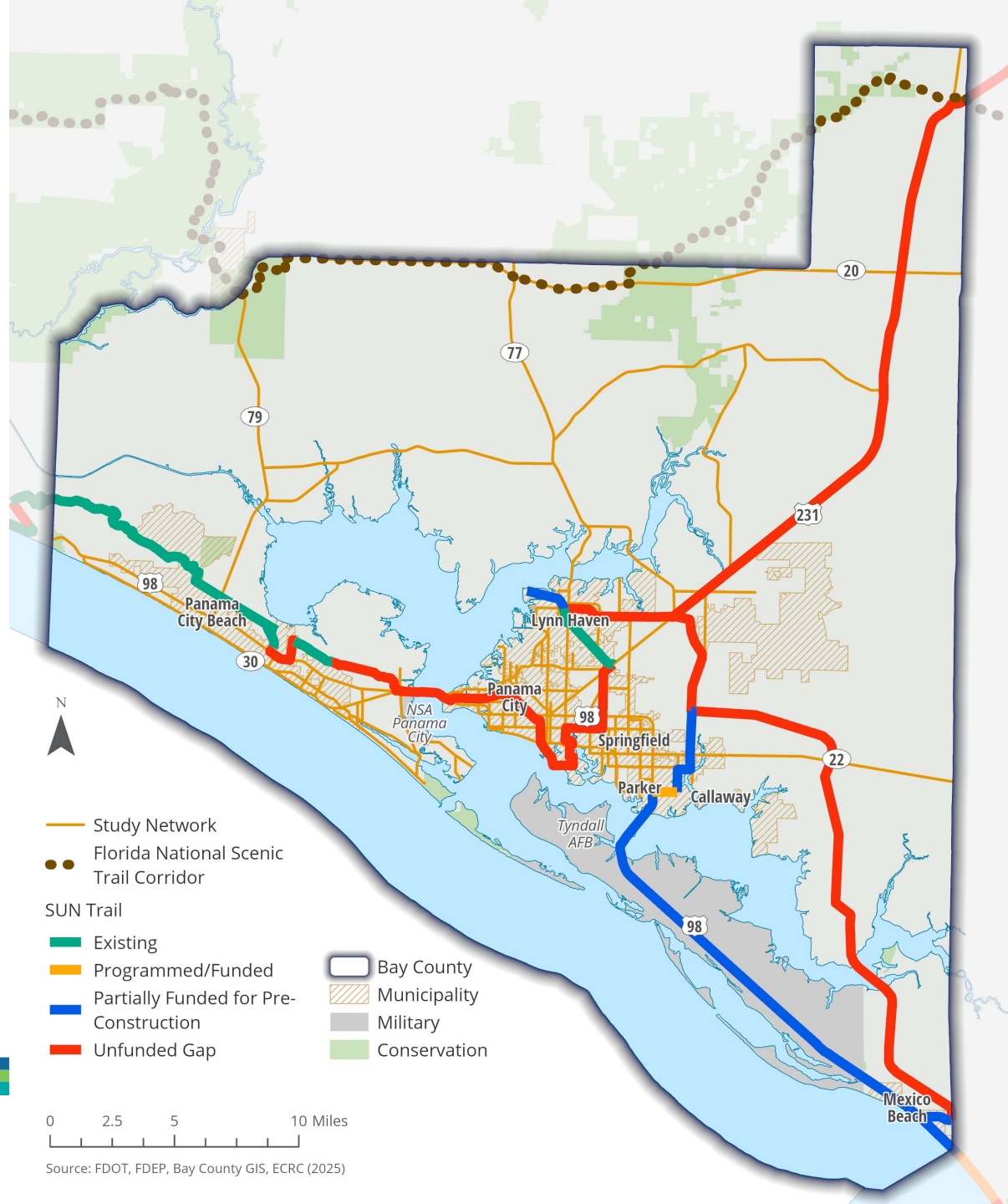


Regional Trail System (10%)

Is the project on, or does it connect to, the Florida Greenways and Trails System (FGTS) Priority Network (including SUN Trail)?

Data Source: FDEP Florida Greenways and Trails, Priority Trail Corridors

Rating Scale		
0	0.5	1
Not on FGTS	Connects to FGTS	On FGTS

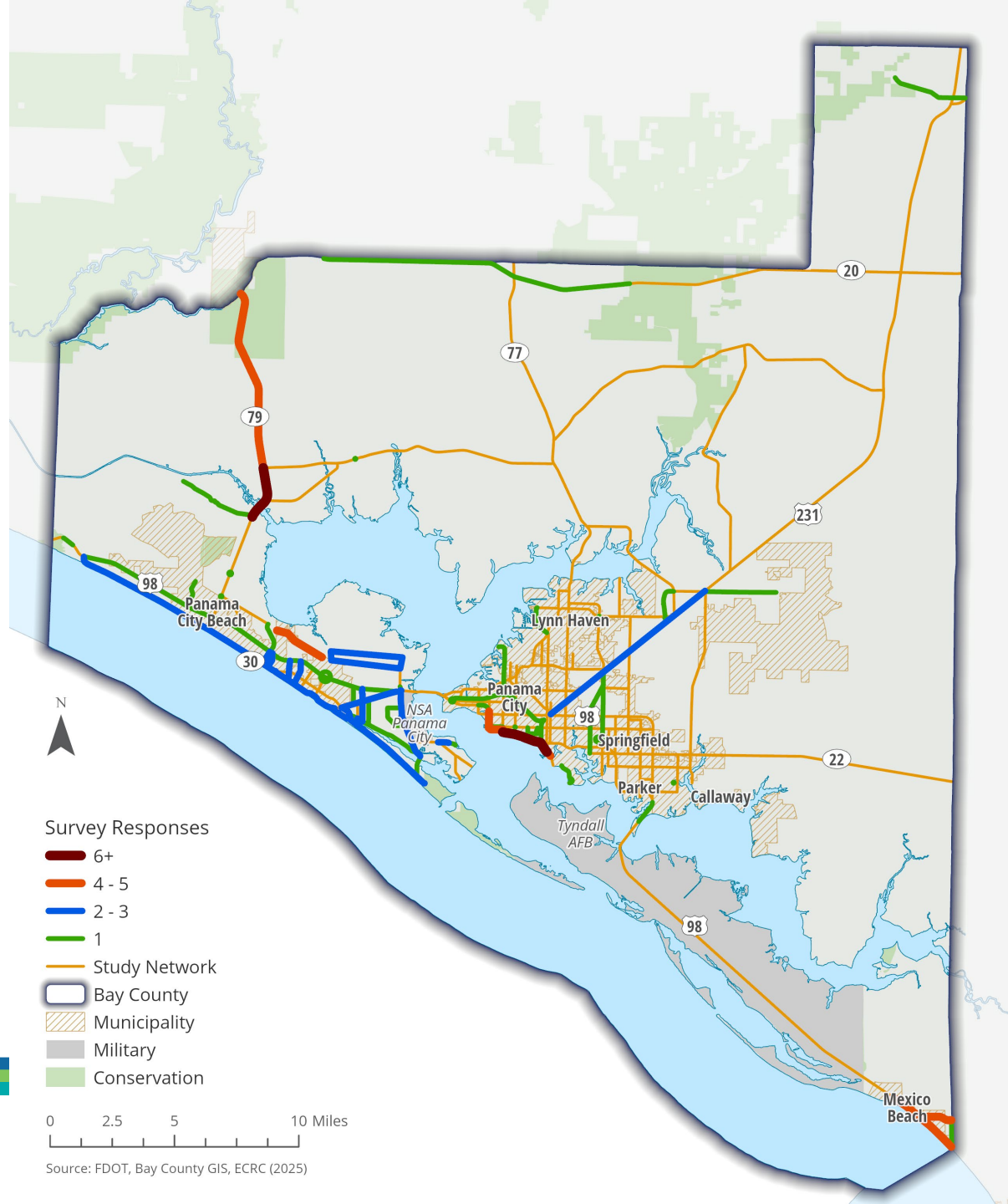


Public Input (10%)

Was the project identified as a need or area of concern through the public engagement process?

Data Source: Bay County TPO PedBikeTrail 2025 Master Plan Public Survey conducted July/August 2025

Rating Scale		
0	0.5	1
No survey responses	1-2 survey responses	3+ survey responses

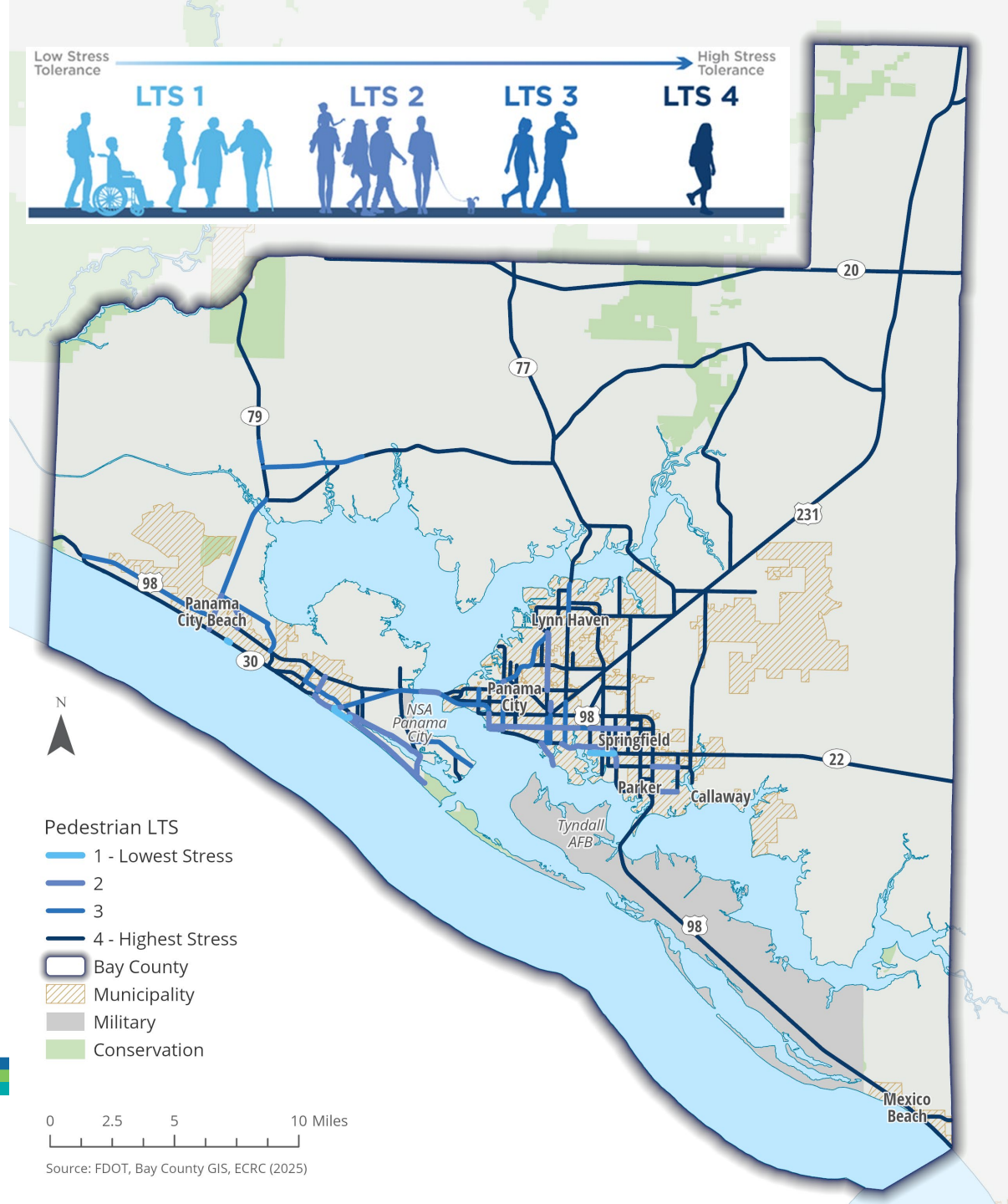


Level of Traffic Stress – Pedestrian (10%)

What is the project segment's Pedestrian or Bicycle Level of Traffic Stress (LTS)?

Data Source: ECRC-generated from FDOT 2023 Multimodal Quality/Level of Service Handbook. Appendix C: Florida's Pedestrian and Bicycle Level of Traffic Stress Flow Charts

Rating Scale		
0	0.5	1
LTS 1-2	LTS 3	LTS 3

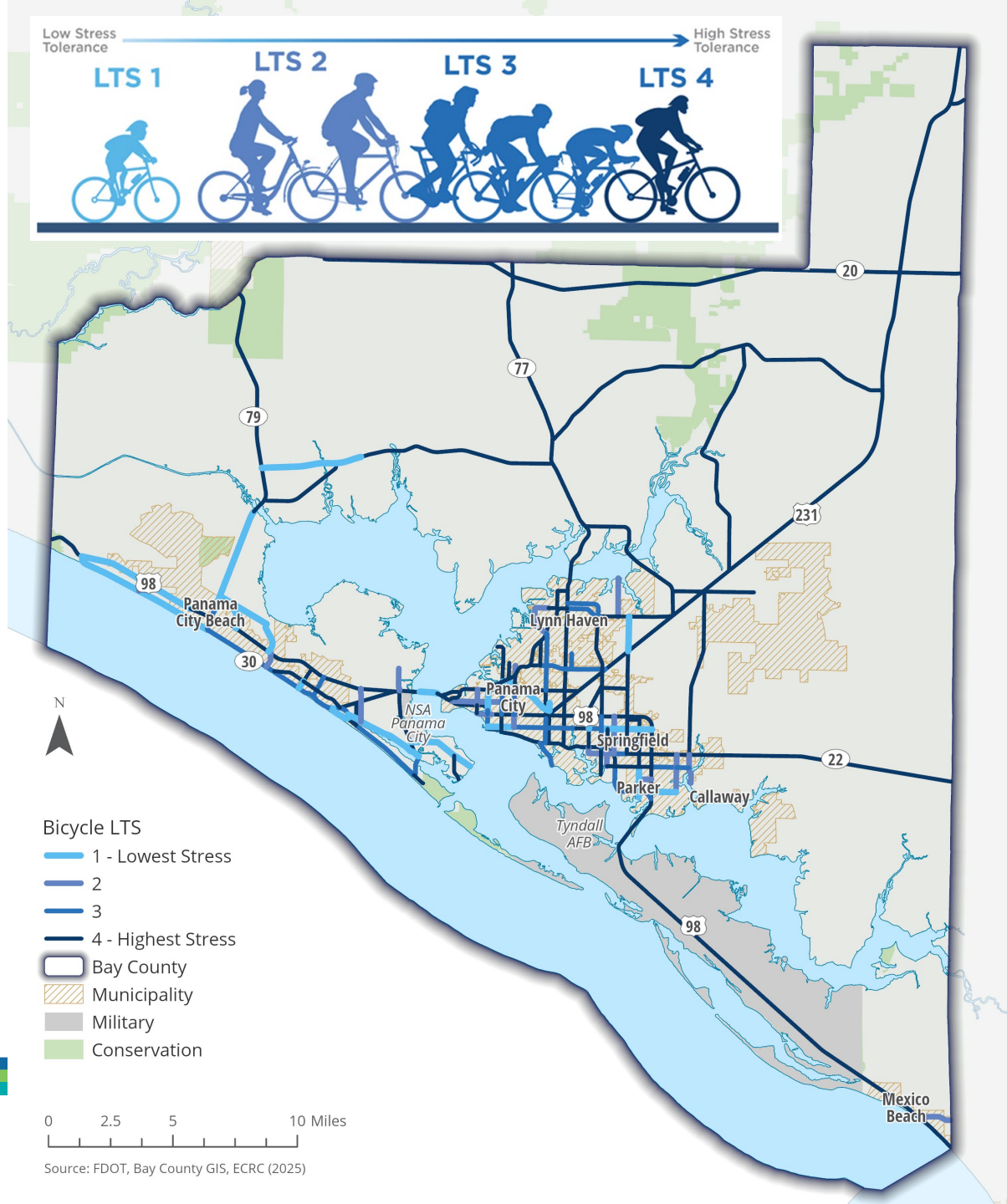


Level of Traffic Stress - Bicycle (10%)

What is the project segment's Pedestrian or Bicycle Level of Traffic Stress (LTS)?

Data Source: ECRC-generated from FDOT 2023 Multimodal Quality/Level of Service Handbook. Appendix C: Florida's Pedestrian and Bicycle Level of Traffic Stress Flow Charts

Rating Scale		
0	0.5	1
LTS 1-2	LTS 3	LTS 3

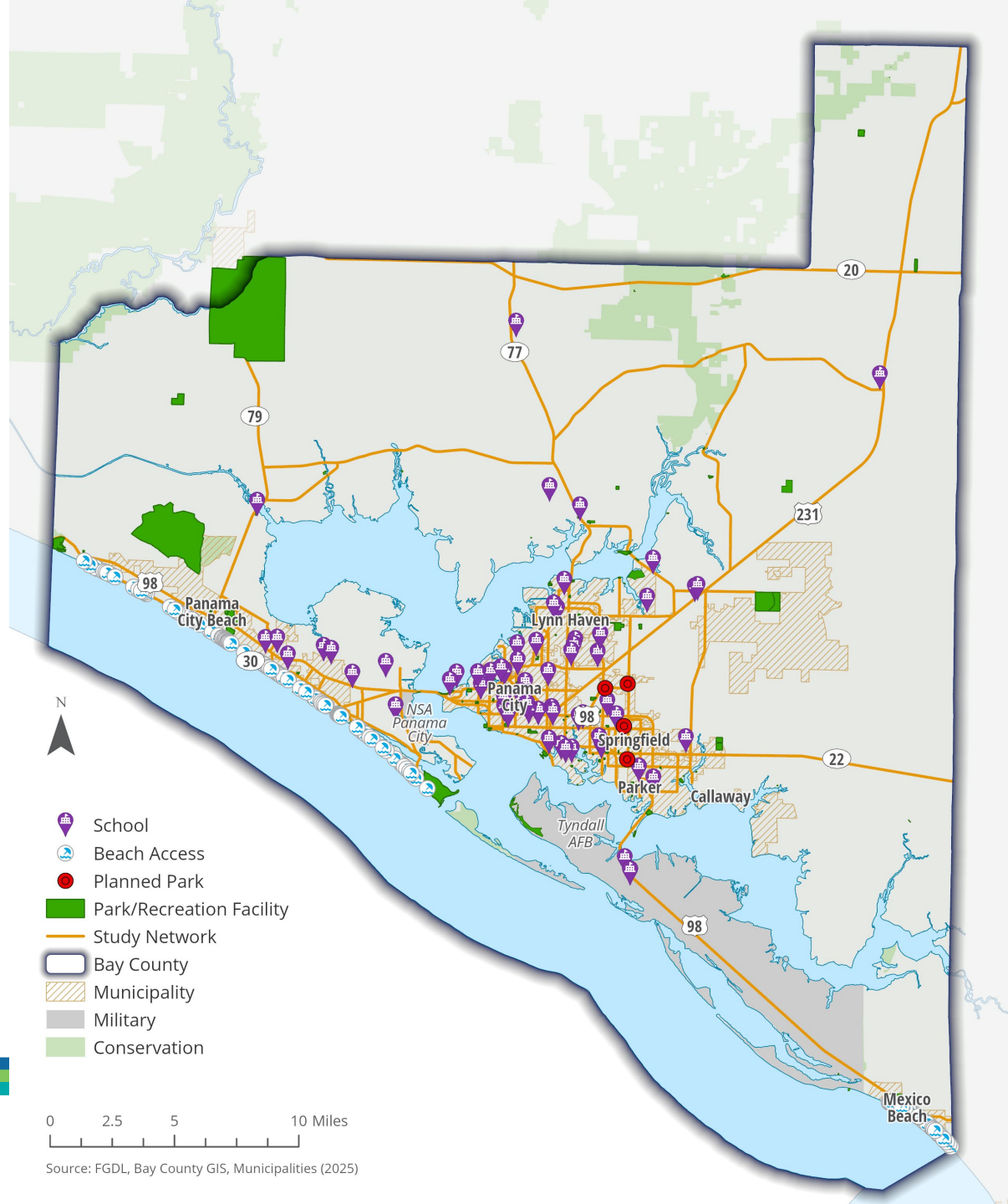


Access to Schools, Parks, & Recreational Facilities (10%)

How close is the project to an existing or planned school, park, or recreational facility (including beach access points)?

Data Source: Florida Geographic Data Library (FGDL), Bay County GIS, Municipalities (Planned Facilities)

Rating Scale		
0	0.5	1
> 0.5 mile	0.25 – 0.5 miles	< 0.25 miles

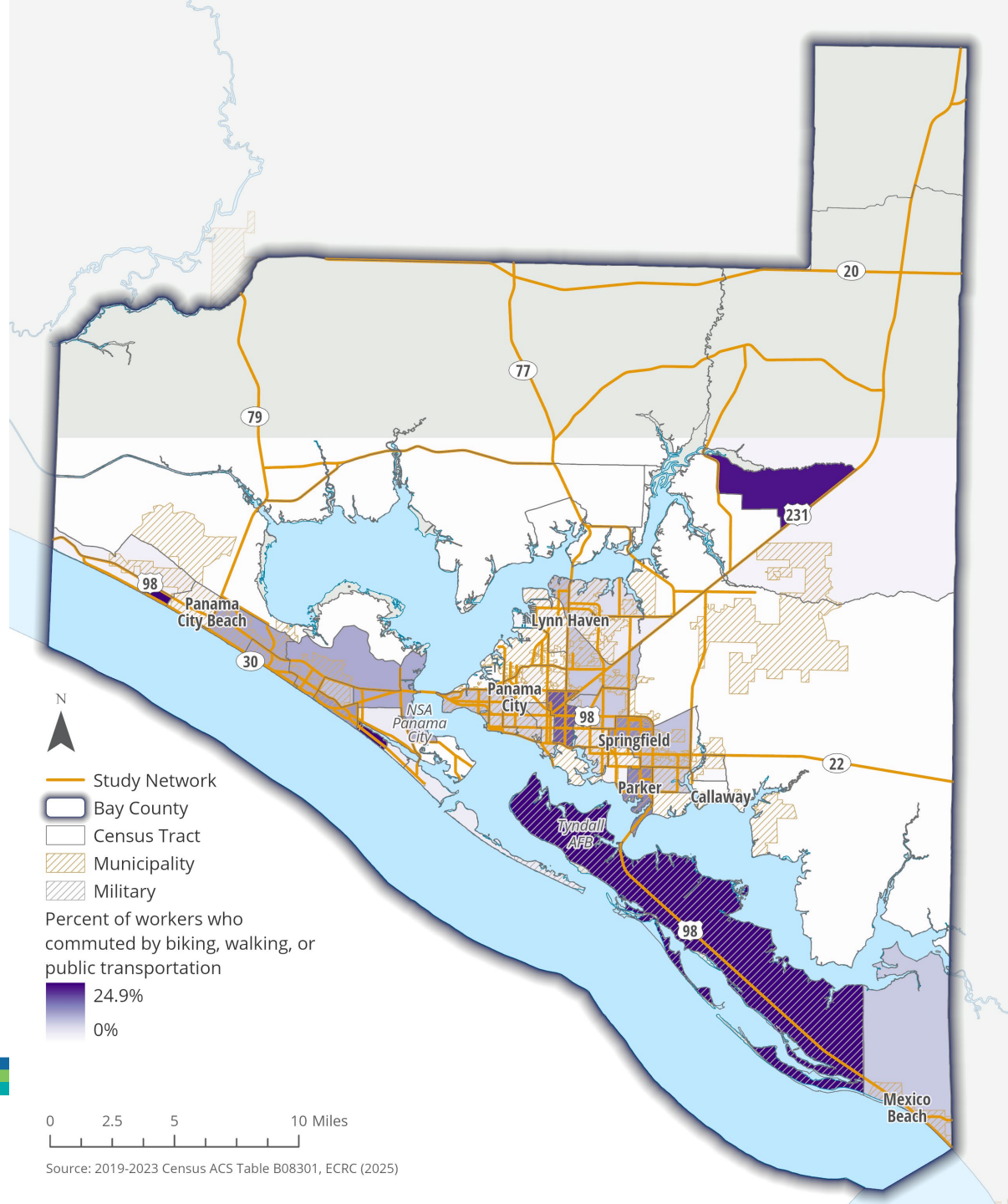


Commute Type (10%)

What percentage of workers in the project area age 16+ commute by walking, biking, or public transit?

Data Source: 2019-2023 Census American Community Survey (Table B08301)

Rating Scale		
0	0.5	1
< 1%	1-3%	> 3%

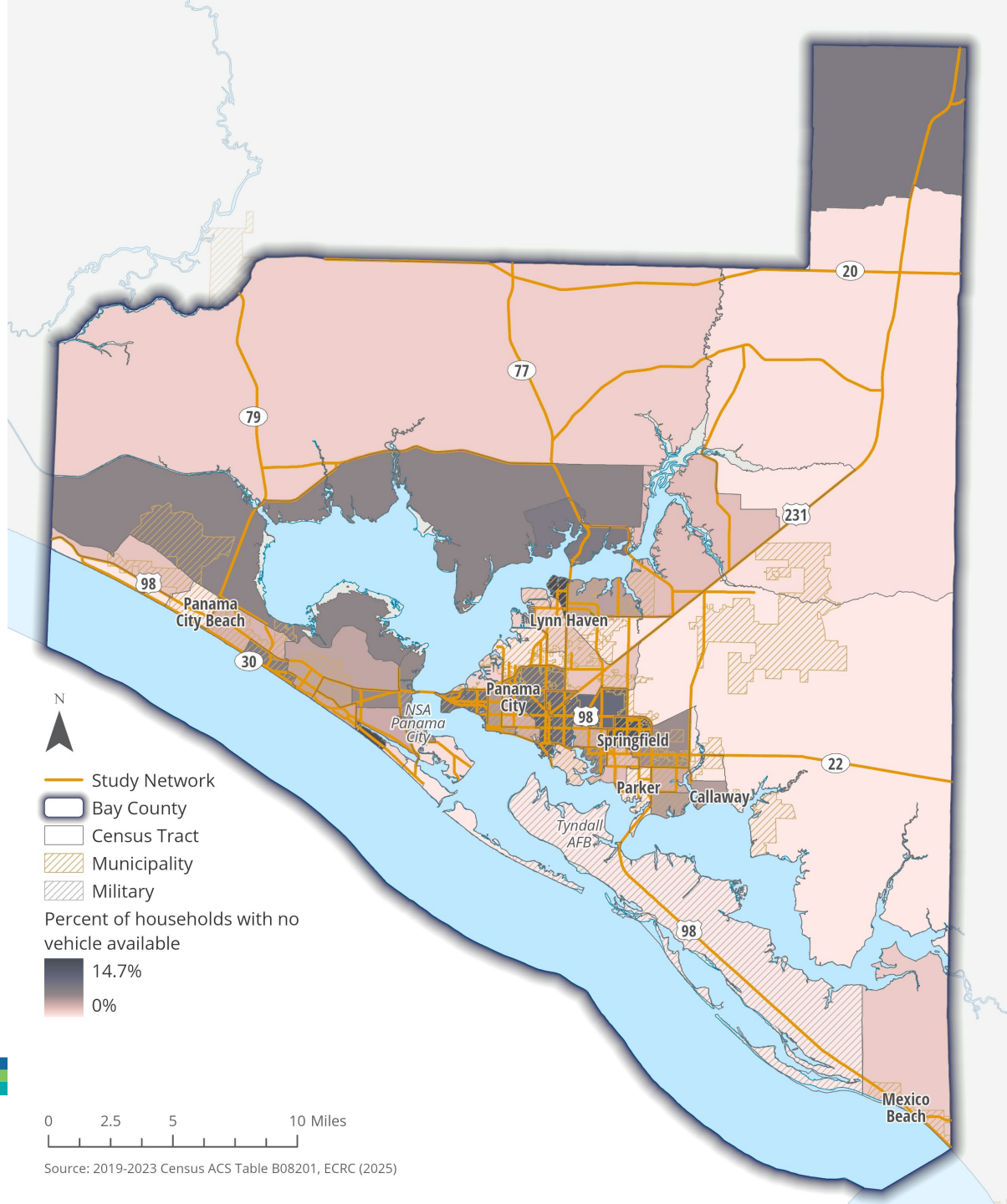


Vehicle Availability (5%)

What percentage of households in the project area have zero vehicles available?

Data Source: 2019-2023 Census American Community Survey (Table B08201)

Rating Scale		
0	0.5	1
< 2%	2 – 5 %	> 5%

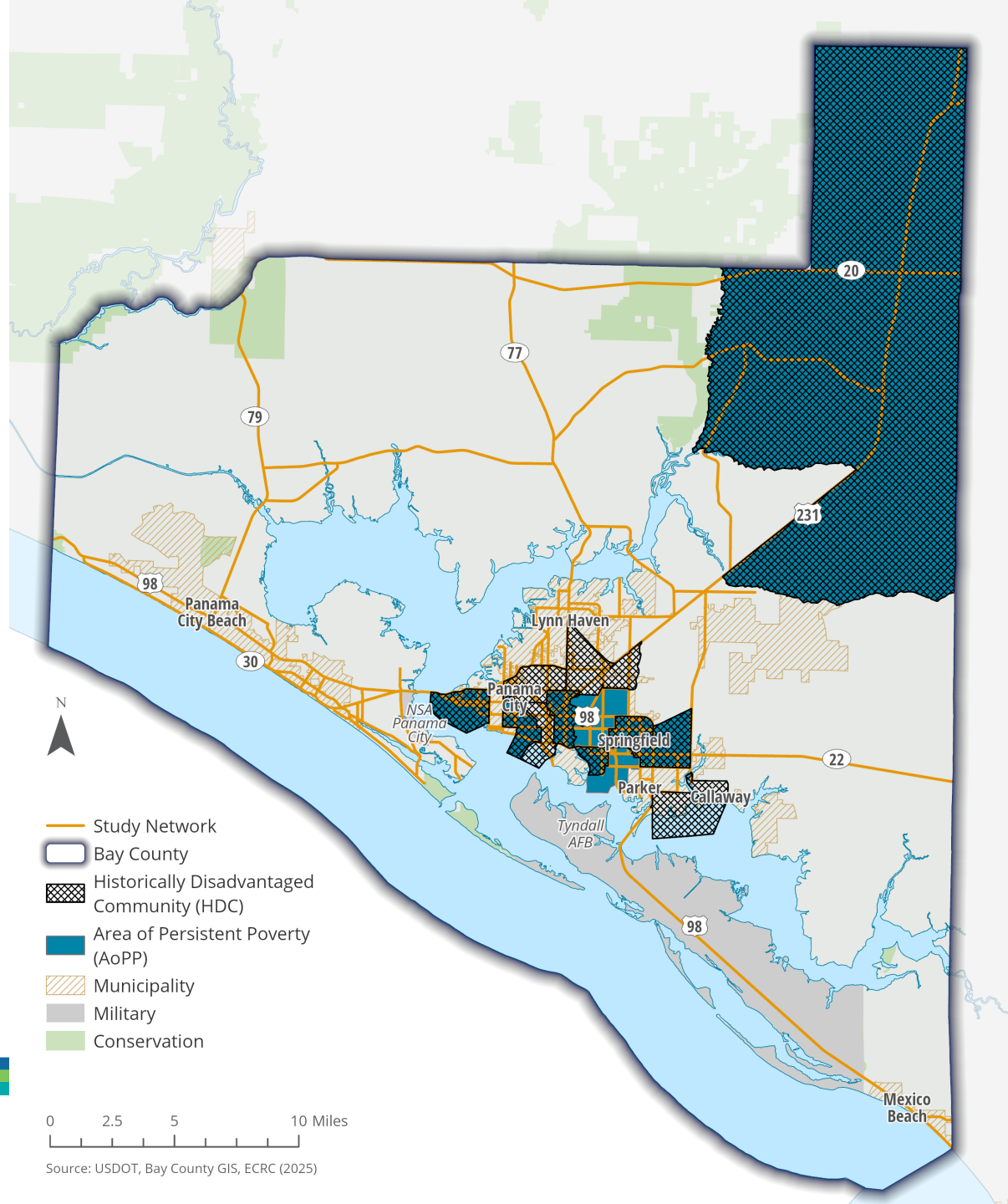


Underserved Communities (5%)

Is the project within, or does it intersect, a Historically Disadvantaged Community (HDC) or an Area of Persistent Poverty?

Data Source: USDOT

Rating Scale		
0	-	1
No	-	Yes

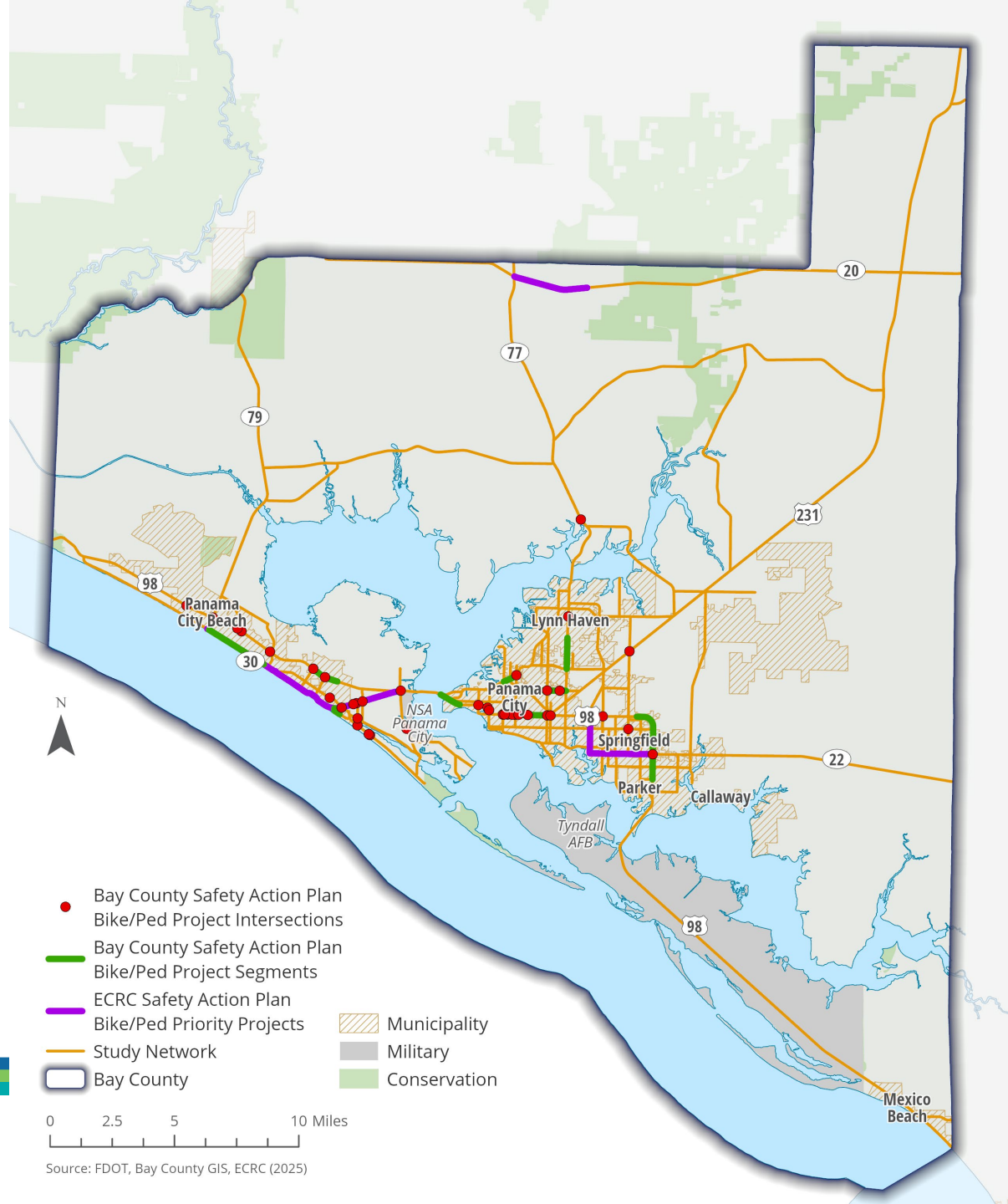


Planning Consistency (5%)

Is the project location identified for bicycle or pedestrian improvements in the Bay County Safety Action Plan or the ECRC Safety Action Plan?

Data Source: Bay County Safe Streets and Roads for All Safety Action Plan (March 2025); Emerald Coast Safe Streets and Roads for All Safety Action Plan (December 2024)

Rating Scale		
0	-	1
No	-	Yes



Tie Breakers

1. Population Density

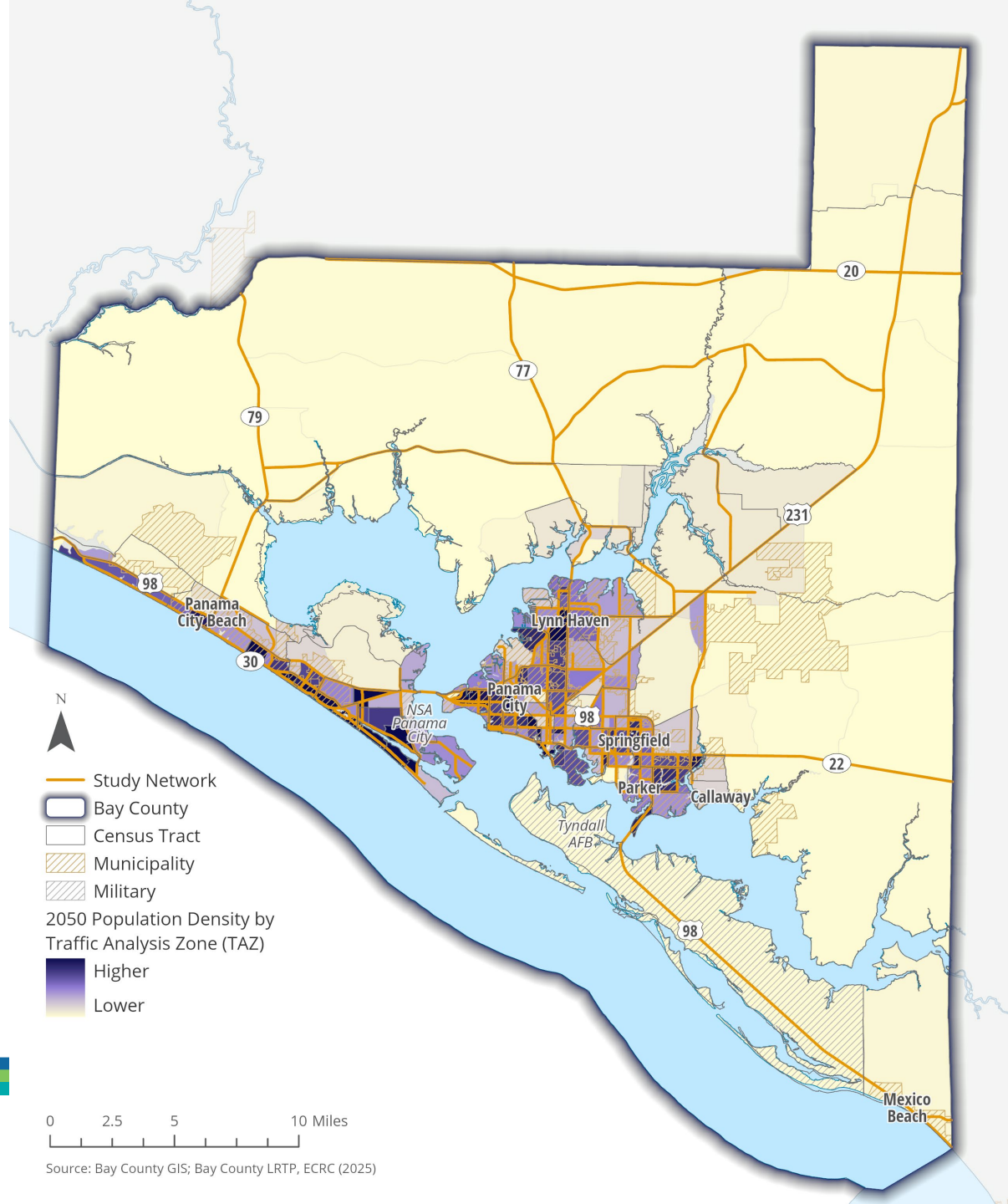
What is the 2050 projected population density of the traffic analysis zone (TAZ) or zones where the project is located? Higher density takes priority.

Data Source: USDOT

2. Project Length

How long (miles) is the project segment? Shorter length takes priority (due to lower assumed costs).

Data Source: GIS calculated



PROJECT IDENTIFICATION

Bay County TPO PedBikeTrail 2025 Master Plan - DRAFT Project List 11/4/2025 (Not in priority order)

ID	Roadway	From	To	Type	Mode	Notes	Jurisdiction	Funding
1	Nautilus St, US 98, & Clara Ave	Colony Club Rd	Existing Trail	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Panama City Beach, Bay County	Unfunded
2	Breakfast Point East Connector	Cedar Hammock Ln/Existing Multi-Use Path	US 98/Front Beach Rd	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Bay County, Panama City Beach	Unfunded
3	Panama City SUN Trail Program - Phase 1	East end of Hathaway Bridge	Intersection of Bay Line Railroad and Michigan Ave	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap; SUN Trail Priority #4; 2050 LRTP Bike/Ped Needs Plan; 2027-2031 SUN Trail Priority #4	Panama City	Unfunded
4	Panama City SUN Trail Program - Phase 2	Intersection of Michigan Ave and Bay Line Railroad	SE of Jenks Ave & W 14th St at Bay Line RR	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap; 2050 LRTP Bike/Ped Needs Plan; 2027-2031 SUN Trail Priority #2	Panama City	Unfunded
5	Panama City Spine Trail - South Spur	Bay Line RR Tracks	W 6th St	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap; 2027-2031 SUN Trail Priority #2	Panama City	Unfunded
6	Beach Drive Connector	E 6th St	E 2nd Ct	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Panama City	Unfunded
7	Panama City SUN Trail Program - Phase 5	Intersection of Cherry St & Harris Ave	Intersection of East 11th St & MLK Blvd	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap; 2050 LRTP Bike/Ped Needs Plan; 2027-2031 SUN Trail Priority #6	Panama City	Unfunded
8	Panama City SUN Trail Program - Phase 6	MLK Blvd & E 11th St	800 ft before the intersection of US 231 & Ormond Ave	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap; 2050 LRTP Bike/Ped Needs Plan; 2027-2031 SUN Trail Priority #7	Panama City, Bay County, Springfield	Unfunded
9	Lynn Haven Rails to Trails - North Extension	SR 390	Old Fuel Depot	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Partially Funded for Pre-construction	Lynn Haven	
10	SR 390 West Trail	SR 77	SR 231	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Lynn Haven, Bay County	Unfunded
11	US 231	SR 390	Bay County Line	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Bay County	Unfunded
12	Nehi Rd, CR 2315/Star Ave, Other	Nehi Rd @ US 331	Bay County Line @ 15th St (Mexico Beach)	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Unfunded Gap	Bay County	Unfunded
13	CR 2315/Star Ave	SR 22	S of Tram Rd	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Partially Funded for Pre-construction; 2050 LRTP Bike/Ped Needs Plan	Bay County	
14	S Berthe Ave, Chippewa St, CR 2315/Star Ave	Boat Race Rd	SR 22	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Partially Funded for Pre-Construction	Callaway	
15	CR 2323 (Boat Race Rd)	SR 30A/US 98/Tyndall Pkwy	CR 2323/Berthe Ave	Sidewalk	Pedestrian	SUN Trail - Programmed/Funded; 2013 Bay County TPO Bicycle Pedestrian Plan (12); Multi-use path exists on one side	Callaway	
16	US 98 Tyndall AFB Multi-Use Path	S Berthe Ave	S end of Dupont Bridge	Multi-Use Path	Bicycle/Pedestrian	SUN Trail Partially Funded for Pre-Construction	Parker	

Bay County TPO 2050 LRTP Needs Plan Updates

- **All projects identified in the PedBikeTrail plan have been included in the Draft 2050 LRTP Needs Plan**
- **11/5 TPO Meeting – Recommended Bike/Ped Updates:**

ID	Roadway	From	To	Type	Mode	Jurisdiction	TPO Updates
15	CR 2323 (Boat Race Rd)	SR 30A/US 98/Tyndall Pkwy	CR 2323/Berthe Ave	Sidewalk	Pedestrian	Callaway	Per Bay TPO 11/5 - Bike/Ped/Trail C-72. Eddie Cook indicated to delete this project. Sidewalks are on the South Side of the road. No need for additional sidewalks on the North Side of the road.
16	US 98 Tyndall AFB Multi-Use Path	Boat Race Rd	S end of Dupont Bridge	Multi-Use Path	Bicycle/Pedestrian	Parker	Per Bay TPO 11/5 - Bike/Ped/Trail C-65. Eddie Cook indicated to change Berthe to Boat Race. UPDATED.
40	Beach Drive Trail	Frankford Ave	W 6th St	Multi-Use Path	Bicycle/Pedestrian	Panama City	Per Bay TPO 11/5 - Bike/Ped/Trail C-32. Change description to 5-12ft paved non-motorized trail as requested by the City of Panama City TCC contact.

Project Dashboard

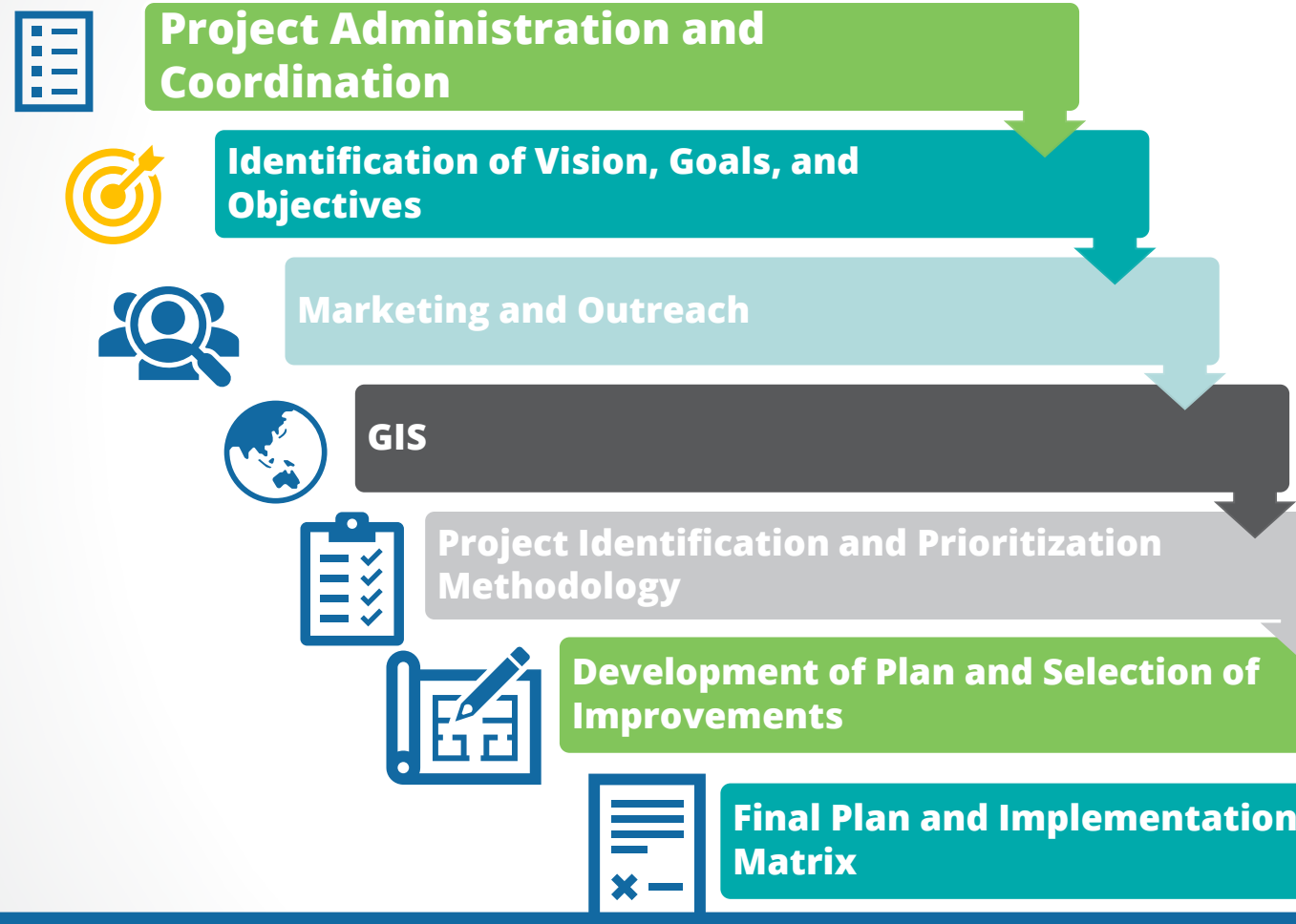
- Project List
- Evaluation Criteria Data Layers



www.ecrc.org/BayPedBikeTrails2025

NEXT STEPS

PROJECT SCHEDULE/ PLANNING PROCESS



WE ARE HERE

FEBRUARY 2025

QUESTIONS

THANK YOU!

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OR SCAN THE QR CODE TO THE RIGHT

